RUSSELL COUNTY SCHOOL DISTRICT AUDIT REPORT JUNE 30, 2015

# TABLE OF CONTENTS

Independent Auditor's Report	1-3
Management Discussion and Analysis	4-10
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	11
Statement of Activities	12
Fund Financial Statements:	
Balance Sheet – Governmental Funds	13
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position	14
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	15
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	16
Statement of Net Position – Proprietary Funds	17
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds	18
Statement of Cash Flows – Proprietary Funds	19
Statement of Fiduciary Net Position – Fiduciary Funds	20-21
Notes to Basic Financial Statements	22-42
Required Supplementary Information	
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	43
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Special Revenue Fund	44
Schedule of District's Proportionate Share of Net Pension Liability – Kentucky Teachers' Retirement System	45
Schedule of District's Proportionate Share of Net Pension Liability – County Employees Retirement System	46

# TABLE OF CONTENTS (CONTINUED)

Notes to Required Supplementary Information – District's Proportionate Share of Net Pension Liabilities	47-48
Other Supplementary Information:	
Combining Statement – Non-Major Funds:	
Combining Balance Sheet – Non-Major Governmental Funds	49
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Non-Major Governmental Funds	50
Combining Statement of Revenues, Expenditures and Fund Balances – Agency Funds	51
Statement of Receipts, Disbursements and Fund Balance – High School Activity Fund	52
Schedule of Expenditures of Federal Awards	53
Notes to Schedule of Expenditures of Federal Awards	54
Schedule of Findings and Questioned Costs	55
Schedule of Prior Year Audit Findings	56
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	57-58
Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by OMB Circular A-133	59-60
Management Letter Comments	61-64
Letter to Those Charged with Governance	65-67

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November 2, 2015

# INDEPENDENT AUDITOR'S REPORT

Members of the Board of Education Russell County School District 404 South Main Street Jamestown, KY 42629

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Russell County School District as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Russell County School District's basic financial statements as listed in the table of contents.

# **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, *Appendix I to the Independent Auditor's Contract – General Audit Requirements, Appendix II to the Independent Auditor's Contract – State Audit Requirements, Appendix III to the Independent Auditor's Contract – Audit Extension Request, and Appendix IV to the Independent Auditor's Contract – Instructions for Submission of the Audit Report. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.* 

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Russell County School District as of June 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

# **Change in Accounting Principle**

As described in Note A to the financial statements, in 2015, the Russell County School District adopted new accounting guidance, *GASB Statement No. 68*, *Accounting and Financial Reporting for Pensions*. Our opinion is not modified with respect to this matter.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules of district's proportionate share of net pension liabilities Pages 4 through 10 and 43 through 46 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Russell County School District's basic financial statements. The combining and individual nonmajor fund financial statements, and the statement of receipts, disbursements and fund balance – High School Activity Fund are presented for the purpose of additional analysis and are not a required part of the financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, the statement of receipts, disbursements and fund balance – High School Activity Fund, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial

statements, statement of receipts, disbursements and fund balance – High School Activity Fund and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the financial statements taken as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated November 2, 2015, on our consideration of Russell County School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Russell County School District's internal control over financial reporting and compliance.

Sincerely,

White and Company, P.S.C.

Certified Public Accountants

# RUSSELL COUNTY PUBLIC SCHOOL DISTRICT – Jamestown, KY MANAGEMENT DISCUSSION AND ANALYSIS (MD&A) YEAR ENDED JUNE 30, 2015

As management of the Russell County School District (District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2015. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the financial statements.

#### **FINANCIAL HIGHLIGHTS**

- The June 30, 2015 cash balance for the District was \$4,506,353 million, as compared with the beginning cash balance of \$12,607,973 million. The ending cash balance consists of General Fund of \$2,975,226, Special Revenue of (\$1,200,563), Capital Outlay of \$0, Building (FSPK) Fund of \$0, Construction Fund of \$2,496,738, and Food Service of \$234,952.
- District-wide net position increased \$892,432 during the 2015 fiscal year. Total long-term obligations had a net increase of \$4,692,152.
- The General Fund had \$23.0 million in revenue, which primarily consisted of the state program (SEEK), property, utilities, and motor vehicle taxes. There were \$23.1 million in General Fund expenditures.
- General Fund revenue increased \$711,457 from last fiscal year and General Fund expenses increased \$874,723.
- The financial statements reflect revenues of \$5,711,489 from the state on-behalf of District employees for retirement contributions, health insurance, administration fees, debt service and technology with a like amount of expenses recorded.

## **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) district-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **District-wide financial statements**

The district-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and deferred outflows and liabilities and deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The district-wide financial statements outline functions of the District that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, student transportation and operation of non-instructional services. Fixed assets and related debt are also supported by taxes and intergovernmental revenues.

The district-wide financial statements can be found on pages 11-12 of this report.

#### Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. This is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental, proprietary funds and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The only proprietary funds are our food service operations. All other activities of the district are included in the governmental funds.

The basic governmental fund financial statements can be found on pages 13-21 of this report.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the district-wide and fund financial statements.

The notes to the financial statements can be found on pages 22-41 of this report.

#### DISTRICT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows exceeded liabilities and deferred inflows by \$15.6 million as of June 30, 2015.

The largest portion of the District's net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment) less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

# Net Position for the period ending June 30, 2015 and June 30, 2014

A comparison of June 30, 2015 and June 30, 2014 government wide net position is as follows:

	Governmental		Business - Type		Total	
	Activi	ties	Activ	ities	Primary Government	
	<u>2015</u>	2014	<u>2015</u>	2014	<u>2015</u>	<u>2014</u>
Current and Other Assets	\$ 6,212,075	\$ 13,660,251	\$ 250,110	\$ 194,730	\$ 6,888,673	\$ 13,854,981
Capital Assets	50,402,457	47,732,018	797,033	874,924	51,199,490	43,606,942
Deferred Outflows	1,501,404	946,640			1,501,404	946,640
Total Assets and Deferred Outflows	58,115,936	57,338,909	1,047,143	1,069,654	59,589,567	58,408,563
Current Liabilities	3,931,070	4,129,408	1,072	802	4,358,630	4,130,208
Non-Current Liabilities	39,109,891	34,417,739	-	-	39,109,891	34,417,739
Deferred Inflows	562,000		- <u></u>		562,000	
Total Liabilities	43,602,961	38,547,147	802	802	44,030,521	38,547,949
Net Position						
Investment in capital assets						
(net of related debt)	16,549,363	7,324,290	797,033	874,924	17,346,396	8,199,214
Restricted	1,770,440	9,213,555	249,038	193,928	2,019,478	9,407,483
Unrestricted	(3,806,828)	2,253,917			(3,806,828)	2,253,917
Total Net Position	\$ 14,512,975	\$ 18,791,762	\$ 1,046,071	\$ 1,068,852	\$ 15,559,046	\$ 19,860,614

The following table presents changes in net position for the fiscal years ended June 30, 2015 and June 30, 2014.

	Governmental		Business -	Туре	Total		
_	Activit	ties	Activit	ies	Primary Gov	vernment	
	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	
REVENUES							
Program revenues							
Charges for services	\$ 27,462	\$ 16,629	\$ 159,502	\$ 226,540	\$ 186,964	\$ 243,169	
Operating grants and							
contributions	4,412,204	3,545,295	2,059,287	1,918,214	6,471,491	5,463,509	
Capital grants	36,723	331,412			36,723	331,412	
General revenues							
Property taxes	4,838,026	5,137,087			4,838,026	5,137,087	
Motor vehicle taxes	582,851	631,755			582,851	631,755	
Utility Taxes	1,225,497	1,295,492			1,225,497	1,294,492	
Other taxes	168,946	124,358			168,946	124,358	
Investment earnings	43,049	50,922	568	1,217	43,617	52,139	
State and formula grants	18,776,799	17,373,217			18,776,799	17,373,217	
Miscellaneous	191,701	187,549		6,746	191,701	194,295	
Total revenues	30,303,258	28,693,716	2,219,357	2,152,717	32,522,615	30,846,433	
EXPENSES							
Program Activities							
Instructional	17,844,630	16,612,147			19,940,123	16,612,147	
Student support	1,794,774	1,731,246			1,794,774	1,731,246	
Instructional staff Support	1,344,288	1,081,966			1,344,288	1,081,966	
District administrative support	802,383	772,753			802,383	772,753	
School administrative support	1,331,912	1,296,215			1,331,912	1,296,215	
Business support	672,586	826,400			672,586	826,400	
Plant operations and maintenance	1,964,065	1,972,462			1,964,065	1,972,462	
Student transportation	2,055,915	2,122,205			2,055,915	2,122,205	
Community service activities	334,743	9,405			334,743	9,405	
Other	18,888	221,370			18,888	221,370	
Interest costs	1,223,861	1,009,749			1,223,861	1,009,749	
Business-type Activities							
Food service			2,242,138	2,234,368	2,242,138	2,234,368	
Total expenses	29,388,045	27,655,918	2,242,138	2,234,368	31,630,183	29,890,286	
Increase (decrease) in net position _	\$ 915,213	\$ 1,037,798	\$ (22,781)	\$ (81,651)	\$ 892,432	\$ 956,147	

On-behalf amounts are included in the above figures. On-behalf payments are payments the state makes on behalf of employees to the various agencies for health and life insurance, benefits, administration fees, technology and debt service. The total on-behalf payments for 2015 and 2014 were \$5,711,489 and \$5,161,880 respectively.

Total revenue increased \$1,676,182 and expenses increased \$1,739,897.

#### **Governmental Activities**

For the governmental program expenses instructional expenses comprise 61% of total expenses, support services equate to 34%, and interest and other expenses make up the remaining 5% of the total.

The cost of program services and the charges for services and grants offsetting those services are shown on the Statement of Activities. The Statement of activities identifies the net cost of services supported by tax revenue and unrestricted intergovernmental revenues (State entitlements).

	Governmenta	Governmental Activities Total				al A	ctivities Net	
	Cost of	Cost of Services				Cost of Services		
	<u>2015</u>		2014		<u>2015</u>		<u>2014</u>	
Instructional	\$ 17,844,630	\$	16,612,147		\$ 14,636,985		\$ 13,961,256	
Support Services	9,966,197		9,803,247		9,084,592		8,892,214	
Other	353,357		19,344		2,941		19,344	
Interest Costs	1,223,861		1,009,749	_	1,187,138		678,337	
Total Expenses	\$ 29,388,045	\$	27,444,487		\$ 24,911,656		\$ 23,551,151	

#### **Business-Type Activities**

The business type activities at the District consist of Food Service. This program had total revenues of \$2,219,357 and expenses of \$2,242,138 for fiscal year 2015. These revenues were made up of \$159,502 charges for services, \$2,059,287 federal and state operating grants, and \$568 earnings on investments. These business-type activities receive no support from tax revenues, and, as such, the District will continue to monitor these activities and make the necessary adjustments to the operations of these activities.

#### The School District's Funds

The information relative to the School District's Funds starts on page 13. These funds use the modified accrual basis of accounting to account for each fund's revenues and expenses. The combined revenue for all governmental funds for 2015 was \$30,303,258 and expenditures were \$39,137,364. The most significant net change in fund balance was the increase in the construction fund balance which is due to the issuance of \$1,640,000 in construction bonds for the high school softball complex project.

#### **General Fund Budgetary Highlights**

The District's budget is based on accounting for certain transactions on the cash basis for receipts and expenditures and encumbrances and is prepared according to Kentucky law. The Kentucky Department of Education requires a zero-based budget with any remaining fund balance to be shown as a contingency expense in the budgeting process.

The most significant budgeted fund is the General Fund. The General Fund had budgeted revenues of \$16,973,000 with actual results being \$23,330,850. Budgeted expenditures were \$19,573,000 compared to actual expenditures of \$23,092,469. The most significant causes of the variance between budget and actual revenue were the state on-behalf payments in the amount of \$7,329,079 and state revenues in excess of budgeted revenues of \$5,233,585. The most significant cause of the expenditures being over budget was the state on-behalf payments noted above. On-behalf payments were not budgeted.

# **Future Budgetary Implications**

In Kentucky, the public schools fiscal year is July 1 – June 30; other programs, i.e. some federal programs operate on a different fiscal calendar, but are reflected in the District overall budget. By law, the budget must have a minimum 2% contingency. The District has adopted a budget for fiscal year 2015-2016 with an approximate 6.5% contingency.

Significant Board action that impacts the finances includes the Board's salary schedules which were increased by 2% 2014-2015 school year as mandated by the State. The State increased the SEEK base from \$3,911 to \$3,981 for the FY 2016. The increase in SEEK base and little change in pupil count results in reduced SEEK funding of approximately \$31,000 for FY 2016.

# **CAPITAL ASSET AND DEBT ADMINISTRATION**

# **Capital Assets**

At the end of the 2015 fiscal year, the District had invested \$51,199,490 in a broad range of capital assets, including equipment, buses, buildings, and land. This amount represents a net increase of \$7,592,548. Depreciation expense for the year was \$1,483,016 and capital additions were \$9,075,563.

	Governmental		Business	- Type	<b>Total Primary Government</b>		
	Activities (Net o	Depreciation)	Activities (Net o	f Depreciation)	(Net of Depreciation)		
	<u>2015</u>	<u>2014</u>	<u>2015</u>	2014	<u>2015</u>	2014	
Land	\$ 1,033,505	\$1,033,505	\$ -	\$ -	\$ 1,033,505	\$ 1,033,505	
Construction in Progress	315,043	1,918,471			315,043	1,918,471	
Land Improvements	95,982	123,731	-	-	95,982	123,731	
<b>Buildings and Improvements</b>	47,978,543	38,375,757	619,187	639,515	48,597,730	39,015,272	
Technology	103,947	171,603	3,851	9,533	107,798	181,136	
Vehicles	705,510	912,712	-	-	705,510	912,712	
General Equipment	169,927	196,239	173,995	225,876	343,922	422,115	
Total	\$50,402,457	\$42,732,018	\$ 797,033	\$ 874,924	\$ 51,199,490	\$ 43,606,942	

	Governr	Governmental		Sovernmental Business - Type			Total		
	Activi	ties	Activities		Primary Gov	Government			
	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	<u>2015</u>	2014			
Beginning Balance	\$ 42,732,018	\$ 43,389,585	\$ 874,924	\$ 953,165	\$ 43,606,942	\$ 43,342,751			
Additions	9,075,563	2,088,579		447	9,075,563	2,089,026			
Retirements		(346,522)				(346,522)			
Depreciation	(1,405,124)	(1,399,624)	(77,892)	(78,688)	(1,483,016)	(1,478,313)			
Ending Balance	\$ 50,402,457	\$ 42,732,018	\$ 797,033	\$ 874,924	\$ 51,199,490	\$ 43,606,942			

# **Long-Term Debt**

The District made scheduled bond principal payments in the amount of \$1,630,000. The District issued \$1,640,000 in new revenue bonds to finance the construction project for Russell County High School Softball Complex. The District made scheduled capital lease payments of \$239,677 changing the District's capital lease obligations from \$912,728 to \$673,051.

# **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers and other interested readers with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact the District's Superintendent or Finance Director at (270) 343-3191.

#### RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2015

	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL
ASSETS:			
Cash & Cash Equivalents - Note C Accounts Receivable:	4,271,401	234,952	4,506,353
Taxes - Current	117,163		117,163
Taxes - Delinquent	17,836		17,836
Accounts	6,466	122	6,588
Intergovernmental - State	45,906		45,906
Intergovernmental - Federal Inventories for Consumption	1,753,303	15,036	1,753,303 15,036
Total Current Assets	6,212,075	250,110	6,462,185
Noncurrent Assets - Note G	1 000 505		4 000 505
Land	1,033,505		1,033,505
Construction In Progress Buildings & Improvements	315,043 64,302,610		315,043 64,302,610
Furniture & Equipment	7,249,457	1,928,460	9,177,917
Less: Accumulated Depreciation	(22,498,158)	(1,131,427)	(23,629,585)
Total Noncurrent Assets	50,402,457	797,033	51,199,490
TOTAL ASSETS	56,614,532	1,047,143	57,661,675
Deferred Outflows Related to Pensions	657,613		657,613
Deferred Outflows Related to Bond Refundings	843,791		843,791
TOTAL ASSETS AND DEFERRED OUTFLOWS	58,115,936	1,047,143	59,163,079
LIABILITIES:			
Current Liabilities:			
Accounts Payable	1,006,453	1,072	1,007,525
Accrued Salaries & Sick Leave - Note A	190,548		190,548
Advances from Grantors	577,489		577,489
Bond Obligations - Note E	1,635,000		1,635,000
Capital Lease Obligation - Note F	203,996		203,996
Accrued Interest Payable	317,584		317,584
Total Current Liabilities	3,931,070	1,072	3,932,142
Noncurrent Liabilities:			
Bond Obligations - Note E	32,870,000		32,870,000
Capital Lease Obligation - Note F	469,055		469,055
Net Pension Liability	5,035,000		5,035,000
Deferred Gain on QZAB Accrued Sick Leave - Note A	94,063 641,773		94,063
Total Noncurrent Liabilities	39,109,891		641,773 39,109,891
Total Policulent Liabilities	37,107,671		37,107,871
TOTAL LIABILITIES	43,040,961	1,072	43,042,033
Deferred Inflows Related to Pensions	562,000		562,000
TOTAL LIABILITIES AND DEFERRED INFLOWS	43,602,961	1,072	43,604,033
NET POSITION:			
Net Investment in Capital Assets Restricted for:	16,549,363	797,033	17,346,396
Capital Projects	1,770,440		1,770,440
Grants	10,628		10,628
Food Service		249,038	249,038
Unrestricted	(3,817,456)		(3,817,456)
TOTAL NET POSITION	14,512,975	1,046,071	15,559,046
TOTAL LIABILITIES, DEFERRED INFLOWS AND NET POSITION	58,115,936	1,047,143	59,163,079

See independent auditor's report and accompanying notes to financial statements.

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

NET(EXPENSE) REVENUE AND CHANGES

		PRO				N NET POSITION	NET POSITION		
FUNCTION/PROGRAMS	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL		
GOVERNMENTAL ACTIVITIES:									
Instructional	17,844,630	9,262	3,198,383		(14,636,985)		(14,636,985)		
Support Services:									
Student Support Services	1,794,774		64,096		(1,730,678)		(1,730,678)		
Staff Support Services	1,344,288		702,678		(641,610)		(641,610)		
District Administration	802,383				(802,383)		(802,383)		
School Administration	1,331,912				(1,331,912)		(1,331,912)		
Business Support Services	672,586		23,913		(648,673)		(648,673)		
Plant Operation & Maintenance	1,964,065		44,578		(1,919,487)		(1,919,487)		
Student Transportation	2,055,915	18,200	28,140		(2,009,575)		(2,009,575)		
Central Office	274				(274)		(274)		
Community Service Operations	334,743		350,416		15,673		15,673		
Facilities Acquisition & Construction	18,614				(18,614)		(18,614)		
Interest on Long-Term Debt	1,223,861			36,723	(1,187,138)		(1,187,138)		
TOTAL GOVERNMENTAL ACTIVITIES	29,388,045	27,462	4,412,204	36,723	(24,911,656)		(24,911,656)		
BUSINESS-TYPE ACTIVITIES:									
Food Service	2,242,138	159,502	2,059,287			(23,349)	(23,349)		
TOTAL BUSINESS-TYPE ACTIVITIES	2,242,138	159,502	2,059,287	0	0	(23,349)	(23,349)		
TOTAL SCHOOL DISTRICT	31,630,183	186,964	6,471,491	36,723	(24,911,656)	(23,349)	(24,935,005)		
GENERAL REVENUES:									
Taxes:									
Property					4,838,026		4,838,026		
Motor Vehicle					582,851		582,851		
Utility					1,225,497		1,225,497		
Other					168,946		168,946		
State Aid - Formula Grants					18,776,799		18,776,799		
Investment Earnings					43,049	568	43,617		
Miscellaneous					191,701		191,701		
TOTAL GENERAL & SPECIAL					25,826,869	568	25,827,437		
CHANGE IN NET POSITION					915,213	(22,781)	892,432		
NET POSITION - BEGINNING OF YEAR, A	AS RESTATED -	NOTE S			13,597,762	1,068,852	14,666,614		
NET POSITION - ENDING					14,512,975	1,046,071	15,559,046		

# RUSSELL COUNTY SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2015

				OTHER	TOTAL
	GENERAL	SPECIAL	CONSTRUCTION	GOVERNMENTAL	GOVERNMENTAL
	FUND	REVENUE	FUND	FUNDS	FUNDS
ASSETS:					
Cash & Cash Equivalents	2,975,226	(1,200,563)	2,496,738		4,271,401
Accounts Receivable:		, , , ,			
Taxes - Current	117,163				117,163
Taxes - Delinquent	17,836				17,836
Accounts	6,466				6,466
Intergovernmental - State		45,906			45,906
Intergovernmental - Federal		1,753,303			1,753,303
TOTAL ASSETS	3,116,691	598,646	2,496,738	0	6,212,075
LIABILITIES AND FUND BALANCE:					
Liabilities:					
Accounts Payable	269,626	10,529	726,298		1,006,453
Advances From Grantors		577,489			577,489
Total Liabilities	269,626	588,018	726,298	0	1,583,942
Fund Balance:					
Restricted for:					
Capital Projects			1,770,440		1,770,440
Grants		10,628			10,628
Assigned for:					
Purchase Obligations	269,831				269,831
Unassigned Fund Balance	2,577,234				2,577,234
Total Fund Balance	2,847,065	10,628	1,770,440	0	4,628,133
TOTAL LIABILITIES AND FUND BALANCES	3,116,691	598,646	2,496,738	0	6,212,075

# RUSSELL COUNTY SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSTION FOR THE YEAR ENDED JUNE 30, 2015

Amounts reported for governmental activities in the statement of net position are different because:

TOTAL GOVERNMENTAL FUND BALANCE		4,628,133
Capital assets used in governmental activities are not financial resources		
and therefore are not reported as assets in governmental funds.		
Cost of Capital Assets	72,900,615	
Accumulated Depreciation	(22,498,158)	50,402,457
Deferred Outflows Related to Bond Refundings are not a current asset		
and therefore are not reported as assets in governmental funds.		843,791
Deferred Outflows Related to Pensions are not a current asset		
and therefore are not reported as assets in governmental funds.		657,613
Long-term liabilities (including bonds payable) are not due and payable in the		
current period and therefore are not reported as liabilities in the funds.		
Long-term liabilities at year end consist of:		
Bonds Payable	(34,505,000)	
Capital Lease Obligation	(673,051)	
Accrued Interest on Bonds	(317,584)	
Net Pension Liability	(5,035,000)	
Deferred Gain on QZAB	(94,063)	
Accrued Sick Leave	(832,321)	(41,457,019)
Deferred Inflows Related to Pensions are not a current liabilities		
and therefore are not reported as liabilities in governmental funds.	_	(562,000)
TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES	_	14,512,975

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2015

	GENERAL	SPECIAL REVENUE	CONSTRUCTION FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUES:					
Taxes:					
Property	3,207,307			1,630,719	4,838,026
Motor Vehicle	582,851				582,851
Utility	1,225,497				1,225,497
Other	168,946				168,946
Earnings on Investments	23,781	655	18,613		43,049
Intergovernmental - State	17,316,942	1,173,802		1,496,580	19,987,324
Intergovernmental - Federal	386,803	2,851,599			3,238,402
Other Sources	135,230	83,933			219,163
TOTAL REVENUES	23,047,357	4,109,989	18,613	3,127,299	30,303,258
EXPENDITURES:					
Instructional	13,869,178	2,998,767			16,867,945
Support Services:					
Student Support Services	1,757,817	60,096			1,817,913
Staff Support Services	695,511	658,823			1,354,334
District Administration	803,773				803,773
School Administration	1,351,091				1,351,091
Business Support Services	661,088	22,421			683,509
Plant Operation & Maintenance	1,880,762	41,796			1,922,558
Student Transportation	1,867,211	26,384			1,893,595
Community Service Operations	5,933	328,545			334,478
Facilities Acquisition & Construction			9,094,177		9,094,177
Debt Service:					
Principal	145,740			1,723,937	1,869,677
Interest	15,082			1,129,232	1,144,314
TOTAL EXPENDITURES	23,053,186	4,136,832	9,094,177	2,853,169	39,137,364
EXCESS(DEFICIT) REVENUES OVER					
EXPENDITURES	(5,829)	(26,843)	(9,075,564)	274,130	(8,834,106)
OTHER FINANCING SOURCES(USES):					
Proceeds from Sale of Bonds			1,640,000		1,640,000
Operating Transfers In - Note O	283,493	39,283		2,544,418	2,867,194
Operating Transfers Out - Note O	(39,283)	(1,812)		(2,826,099)	(2,867,194)
TOTAL OTHER FINANCING SOURCES	244,210	37,471	1,640,000	(281,681)	1,640,000
NET CHANGE IN FUND BALANCES	238,381	10,628	(7,435,564)	(7,551)	(7,194,106)
FUND BALANCES - BEGINNING	2,608,684	0	9,206,004	7,551	11,822,239
FUND BALANCES - ENDING	2,847,065	10,628	1,770,440	0	4,628,133

# RUSSELL COUNTY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

Amounts reported for governmental activities in the statement of net position are different because:

NET CHANGES - GOVERNMENTAL FUNDS		(7,194,106)
Governmental funds report capital outlays as expenditures because they use current financial resources. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital exceeds depreciation expense for the year.  Depreciation Expense Capital Outlays	(1,405,124) 9,075,563	
		7,670,439
Bond proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net assets, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.		
Principal Paid	1,869,677	
Bond Proceeds	(1,640,000)	220 677
Generally, expenditures recognized in this fund financial statement are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred.  Amortization-Deferred Outflow on Bond Refundings  District Pension Contributions	(102,849) 657,613	229,677
Cost of Benefits Earned Net of Employee Contributions	(403,000)	
Accrued Interest Payable	9,865	
Amortization - Deferred Gain on QZAB	13,437	
KSBIT Assessment	3,700	
Accrued Sick Leave	30,437	209,203
CHANGES - NET POSITION GOVERNMENTAL FUNDS		915,213
CHEROES THE FORMAL TOTAL		713,213

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2015

	ENTERPRISE FUNDS	
	FOOD SERVICE	
ASSETS:		
Current Assets:		
Cash & Cash Equivalents	234,952	
Accounts Receivable	122	
Inventories for Consumption	15,036	
Total Current Assets	250,110	
Noncurrent Assets:		
Furniture & Equipment	1,928,460	
Less: Accumulated Depreciation	(1,131,427)	
Total Noncurrent Assets	797,033	
TOTAL ASSETS	1,047,143	
LIABILITIES: Current Liabilities:		
Account Payable	1,072	
Total Current Liabilities	1,072	
Net Position:		
Net Investment in Capital Assets	797,033	
Restricted	249,038	
Total Net Position	1,046,071	
TOTAL LIABILITIES AND NET POSITION	1,047,143	

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2015

	ENTERPRISE FUNDS	
	FOOD SERVICE	
OPERATING REVENUES:		
Lunchroom Sales	157,444	
Other Operating Revenues	2,058	
TOTAL OPERATING REVENUES	159,502	
OPERATING EXPENSES:		
Salaries & Benefits	1,022,063	
Contract Services	26,248	
Materials & Supplies	1,107,963	
Depreciation - Note F	77,892	
Other Operating Expenses	7,972	
TOTAL OPERATING EXPENSES	2,242,138	
OPERATING INCOME(LOSS)	(2,082,636)	
NONOPERATING REVENUES(EXPENSES):		
Federal Grants	1,823,701	
State Grants	188,674	
Donated Commodities	46,912	
Interest Income	568	
TOTAL NONOPERATING REVENUE	2,059,855	
INCOME(LOSS) BEFORE CAPITAL CONTRIBUTIONS	(22,781)	
CAPITAL CONTRIBUTIONS	0	
CHANGE IN NET POSITION	(22,781)	
TOTAL NET POSITION - BEGINNING	1,068,852	
TOTAL NET POSITION - ENDING	1,046,071	

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2015

FOOD

	SERVICE FUND
CASH FLOWS FROM OPERATING ACTIVITIES:	
Cash Received from:	157 222
Lunchroom Sales Other Activities	157,322 2,058
Cash Paid to/for:	2,036
Employees	(852,910)
Supplies	(1,042,623)
Other Activities	(34,220)
Net Cash Provided (Used) by Operating Activities	(1,770,373)
CASH FLOWS FROM NON-CAPITAL AND RELATED	
FINANCING ACTIVITIES:	1 022 501
Federal Grants State Grants	1,823,701 19,521
State Grants	19,321
Net Cash Provided by Non-Capital and Related Financing Activities	1,843,222
CASH FLOWS FROM CAPITAL AND RELATED	
FINANCING ACTIVITIES	-
CASH FLOWS FROM INVESTING ACTIVITIES	
Receipt of Interest Income	568
	72.417
Net Increase in Cash and Cash Equivalents	73,417
Balances, Beginning of Year	161,535
	224.052
Balances, End of Year	234,952
RECONCILIATION OF OPERATING LOSS TO NET CASH	
PROVIDED (USED) BY OPERATING ACTIVITIES:	
Operating Loss	(2,082,636)
Adjustments to Reconcile Operating Loss to Net Cash Provided (Used)	
by Operating Activities	
Depreciation	77,892
State On-Behalf Payments	169,153
Donated Commodities	46,912
Change in Assets and Liabilities:	(122)
Accounts Receivable Inventory	(122) 18,158
Accounts Payable	270
•	
Net Cash Provided (Used) by Operating Activities	(1,770,373)
Schedule of Non-Cash Transactions:	
Donated Commodities	46,912
State On-Behalf Payments	169,153

See independent auditor's report and accompanying notes to financial statements.

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2015

	AGENCY FUND	SCHOLARSHIP FUND
ASSETS:		
Cash and Cash Equivalents	273,872	3,385
Accounts Receivable		
TOTAL ASSETS	273,872	3,385
LIABILITIES:		
Accounts Payable	2,531	
Due to Student Groups	271,341	
TOTAL LIABILITIES	273,872	0
NET POSITION HELD IN TRUST	0	3,385

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2015

	PRIVATE PURPOSE TRUST FUNDS
ADDITIONS: Scholarship Funds Contributed	4,985
DEDUCTIONS: Benefits Paid	6,500
Changes in Net Position	(1,515)
NET POSITION HELD IN TRUST - BEGINNING OF YEAR	4,900
NET POSITION HELD IN TRUST - END OF YEAR	3,385

# RUSSELL COUNTY SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2015

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# **Reporting Entity**

The Russell County Board of Education ("Board"), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of Russell County Board of Education ("District"). The District receives funding from local, state, and federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards. Board members are elected by the public and have decision-making authority, the power to designate management, the responsibility to develop policies which may influence operations, and primary accountability for fiscal matters.

The District, for financial purposes, includes all of the funds and account groups relevant to the operation of the Russell County Board of Education. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the Board itself such as Band Boosters, Parent-Teacher Associations, etc.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding, and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organizations are included in the accompanying financial statements:

Russell County Board of Education Finance Corporation – In a prior year, the Board of Education resolved to authorize the establishment of the Russell County School District Finance Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS Section 58.180) (the "Corporation") as an agency for the District for financing the costs of school building facilities. The members of the Board also comprise the Corporation's Board of Directors.

# **Basis of Presentation**

Government-Wide Financial Statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements – Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures, and changes in fund balances, which reports on the changes in net total assets. Proprietary funds and fiduciary funds are reported using the economic resources measurement focus. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

The District has the following funds:

# I. Governmental Fund Types

- A. The General Fund is the main operating fund of the Board. It accounts for financial resources used for general types of operations. This is a budgeted fund, and any fund balances are considered as resources available for use. This is a major fund of the District.
- B. The Special Revenue (Grant) Funds account for proceeds of specific revenue sources (other than expendable trust or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of the specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally funded grant programs are identified in the Schedule of Expenditures of Federal Awards and related notes. This is a major fund of the District.
- C. Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Fund).
  - 1. The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay funds and is restricted for use in financing projects identified in the District's facility plan.

- 2. The Facility Support Program of Kentucky (FSPK) accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.
- 3. The Construction Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction. This is a major fund of the District.
- D. Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related cost; and for the payment of interest on generally obligation notes payable, as required by Kentucky law.

# II. Proprietary Fund Types (Enterprise Fund)

The Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). Amounts have been recorded for in-kind contribution of commodities from the USDA. The Food Service is a major fund.

The District applies all GASB pronouncements to proprietary funds as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

# III. Fiduciary Fund Type (Agency Funds)

A. The Agency Fund accounts for activities of student groups and other types of activities requiring clearing accounts. The funds are accounted for in accordance with the <u>Uniform</u> Program of Accounting for School Activity Funds.

# **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also us the accrual basis of accounting.

Revenues – Exchange and Nonexchange Transactions – Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within 60 days of the fiscal year-end.

Proprietary Fund operating revenues are defined as revenues received from the direct purchases of products and services (i.e. food service). Non-operating revenues are not related to direct purchases of products; for the District, these revenues are typically investment income and state and federal grant revenues.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resource are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before it can be recognized.

Deferred Revenue – Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the statement of revenues, expenses, and changes in net position as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation, are not recognized in governmental funds.

# **Property Taxes**

<u>Property Tax Revenues</u> – Property taxes are levied each September on the assessed value listed as of the prior January 1, for all real and personal property in the county. The billings are considered due upon receipt by the taxpayer; however, the actual date is based on a period ending 30 days after the tax bill mailing. Property taxes collected are recorded as revenues in the fiscal year for which they were levied. All taxes collected are initially deposited into the General fund and then transferred to the appropriate fund.

The property tax rates assessed for the year ended June 30, 2015, to finance the General Fund operations were \$0.504 per \$100 valuation for real property, \$0.504 per \$100 valuation for business personal property, and \$0.522 per \$100 valuation for motor vehicles.

The District levies a utility gross receipts license tax in the amount of 3% of the gross receipts derived from the furnishings, within the county, of telephonic and telegraphic communications services, cablevision services, electric power, water, and natural, artificial, and mixed gases.

# Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

Description	Governmental Activities Estimated Lives
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
Audio-visual equipment	15 years
Food service equipment	10-12 years
Furniture and fixtures	7 years
Rolling stock	15 years
Other	10 years

# **Interfund Balances**

On fund financial statements, receivables and payable resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statements of net position except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

# Accumulated Unpaid Sick Leave Benefits

Upon retirement from the school system, an employee will received from the District an amount equal to 30% of the value of accumulated sick leave.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements the current portion of unpaid accrued sick leave is the amount expected to be paid using expendable available resources. These amounts are recorded in the amount "accumulated sick leave payable" in the general fund. The noncurrent portion of the liability is reported as a reserve of fund balance.

# **Budgetary Process**

Budgetary Basis of Accounting: The District's budgetary process accounts for certain transactions on a basis other than Generally Accepted Accounting Principles (GAAP). The major differences between the budgetary basis and the GAAP basis are:

Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

Expenditures are recorded when paid in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

Once the budget is approved, it can be amended. Amendments are presented to the Board at their regular meetings. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year-end as dictated by law.

Each budget is prepared and controlled by the budget coordinator at the revenue and expenditure function/object level. All budget appropriations lapse at year-end.

# Cash and Cash Equivalents

The District considers demand deposits, money market funds, and other investments with an original maturity of 90 days or less, to be cash equivalents.

# **Inventories**

On government-wide financial statements, inventories are stated at cost and are expensed when used.

On fund financial statements inventories are stated at cost. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased.

The food service fund uses the specific identification method.

# **Investments**

The private purpose trust funds record investments at their quoted market prices. All realized gains and losses and changes in fair value are recorded in the Statement of Changes in Fiduciary Net Position.

# Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the noncurrent portion of capital leases, accumulated sick leave, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

# Fund Balance

In accordance with Government Accounting Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District classifies governmental fund balances as follows:

Non-spendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.

Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Superintendent.

Unassigned – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The District uses *restricted/committed* amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as grant agreements requiring dollar for dollar spending. Additionally, the District would first use *committed*, then *assigned*, and lastly *unassigned* amounts for unrestricted fund balance when expenditures are made.

The District does not have a formal minimum fund balance policy.

# **Major Special Revenue Fund**

**Revenue Source** 

Special Revenue

State, Local and Federal Grants

# **Net Position**

Net Position represents the difference between assets and liabilities. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

#### Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, those revenues are primarily charges for meals provided by the various schools.

# Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of fixed assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

## Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# Changes in Accounting Principle

Effective July 1, 2014, the District was required to adopt Governmental Accounting Standards Board (GASB) Statement no. 68, "Accounting and Financial Reporting for Pensions" (GASB 68). GASB 68 replaced the requirements of GASB 27, "Accounting for Pensions by State and Local Governmental Employers" and GASB 50, "Pension Disclosures", as they relate to governments that provide pensions through pension plans administered as trusts or similar arrangements that meet certain criteria. GASB 68 requires governments providing defined benefit pensions to recognize their long-term obligation for pension benefits as a liability to more comprehensively and comparably measure the annual costs of pension benefits. Cost-sharing governmental employers, such as the District, are required to report a net pension liability, pension expense and pension-related assets and liabilities based on their proportionate share of the collective amounts for all governments in the plan.

GASB 68 required retrospective application. Since the District only presents one year of financial information, the beginning net pension was adjusted to reflect the retrospective application. See Note H for the impact of the adoption of this standard on beginning net position.

#### **NOTE B – ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the District's management to make estimates and assumptions that affect reported amounts of assets, liabilities, fund balances, and disclosure of contingent assets and liabilities at the date of the general purpose financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

# NOTE C – CASH AND CASH EQUIVALENTS

Custodial Credit Risk - Deposits. Custodial Credit is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's policy is to have all deposits secured by pledged securities.

At year-end, the carrying amount of the District's total cash and cash equivalents was \$4,783,610. Of the total cash balance, \$250,000 was covered by Federal Depository Insurance, \$4,533,160 was covered by collateral agreements and collateral held by the pledging banks' trust departments in the District's name. Cash equivalents are funds temporarily invested in securities with maturity of 90 days or less.

Cash and cash equivalents at June 30, 2015, consisted of the following:

	Bank Balance	<b>Book Balance</b>
First National Bank	<u>6,267,804</u>	<u>4,783,610</u>
Breakdown per financial statements:		
Governmental Funds		4,271,401
Proprietary Funds		234,952
Subtotal		4,506,353
Fiduciary Funds		3,385
Agency Funds		273,872
Total Cash and Cash Equivalents All Funds		4,783,610

#### **NOTE D – INVESTMENTS**

The District held no investments on June 30, 2015.

# NOTE E – LONG TERM OBLIGATIONS

The amount shown in the accompanying financial statements as bond obligations represents the District's future obligations to make payments relating to the bonds issued by the Russell County School District Finance Corporation aggregating \$39,940,000.

The original amount of each issue and interest rates are summarized below:

2006D	2 500 000	2.750/ 4.000/
2006B	3,590,000	3.75% - 4.00%
2006R	4,780,000	3.35% - 4.00%
2007	8,275,000	4.00% - 4.125%
2011	5,940,000	1.00% - 3.50%
2013 Refunding	4,840,000	1.00% - 2.05%
2014	10,875,000	2.00% - 4.00%
2015	1,640,000	2.50% - 3.50%

The District, through the General Fund (including utility taxes and the Support Education Excellence (SEEK) Capital Outlay Fund) is obligated to make payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Russell County School District Finance Corporation to construct school facilities. The District has an option to purchase the property under lease at any time by retiring the bonds then outstanding.

The District has "participation agreements" with the Kentucky School Facility Construction Commission. The Commission was created by the Kentucky Legislature for the purpose of assisting local schools districts in meeting school construction needs. The table sets forth the amount to be paid by the Board and the Commission for each year until maturity of all bonds issued. The Kentucky School Construction Commission's participation is limited to the biennial budget period of the Commonwealth of Kentucky with the right reserved by the Kentucky School Construction Commission to terminate the commitment to pay the agreed participation every two years. The obligation of the Kentucky School Construction Commission to make the agreed payments automatically renews each two years for a period of two years unless the Kentucky School Construction Commission gives notice if its intention not to participate not less than sixty days prior to the end of its biennium.

The bonds may be called prior to maturity and redemption premiums are specified in each issue. Assuming no bonds are called prior to scheduled maturity, the maturity, the minimum obligations of the District, including amounts to be paid by the Commission at June 30, 2015, for debt service (principal and interest) are as follows:

Year	Principal	Interest	Participation	District's Portion
2015-16	1,635,000	1,142,301	142,011	2,635,290
2016-17	1,685,000	1,095,271	143,500	2,636,771
2017-18	1,735,000	1,046,019	143,258	2,637,761
2018-19	1,785,000	991,534	142,647	2,633,887
2019-20	1,845,000	931,879	143,677	2,633,202
2020-21	1,840,000	861,614	67,354	2,634,260
2021-22	1,900,000	804,604	67,354	2,637,250
2022-23	1,955,000	745,182	67,354	2,632,827
2023-24	2,010,000	682,848	58,964	2,633,885
2024-25	2,055,000	617,731	37,114	2,635,617
2025-26	2,125,000	543,167	33,544	2,634,623
2026-27	2,160,000	476,203	26,546	2,609,657
2027-28	2,205,000	402,431	0	2,607,431
2028-29	1,430,000	342,425	0	1,772,425
2029-30	1,480,000	296,463	0	1,776,463
2030-31	1,525,000	247,025	0	1,772,025
2031-32	1,580,000	194,400	0	1,774,400
2032-33	1,635,000	139,100	0	1,774,100
2033-34	1,700,000	74,700	0	1,774,700
2034-35	220,000	7,700	0	227,700
	<u>34,505,000</u>	11,642,596	<u>1,073,323</u>	<u>45,074,273</u>

Long-term liability activity for the year ended June 30, 2015, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Primary Government</b>					
Governmental Activities:					
Revenue Bonds Payable	34,495,000	1,640,000	1,630,000	34,505,000	1,635,000
Capital Lease Obligations	912,728	0	239,677	673,051	203,996
KISBIT Assessment	3,700	0	3,700	0	0
Accrued Sick Leave	862,757	123,159	153,595	832,321	190,548
Governmental Activities					
Long-Term Liabilities	36,274,185	1,763,159	<u>2,026,972</u>	36,010,372	2,029,544

#### NOTE F - CAPITAL LEASE PAYABLE

The District is the lessee of buses, a garbage truck, and school improvements under capital leases expiring in various years through 2020. The assets and liabilities under capital leases are recorded at the present value of the minimum lease payments or the fair value of the asset. The assets are amortized over their estimated productive lives. Amortization of assets under capital leases is included in depreciation expense for fiscal year 2015.

The following is a summary of property held under capital leases:

<u>Classes of Property</u>	Book Value as of June 30, 2015
Gross amount of assets	5,377,526
Accumulated Amortization	( <u>4,495,551</u> ) <u>881,975</u>

The following is a schedule by years of the future principal payments under capital leases as of June 30, 2015:

Year Ending June 30,	Capital Lease Payable		
2016	224,198		
2017	196,404		
2018	145,266		
2019	120,645		
2020	32,737		
Net minimum lease payments	719,250		
Amount representing interest	<u>(46,199</u> )		
Present value of net minimum lease payments	<u>673,051</u>		

Interest rates on capitalized leases vary from 1.00% to 4.00%. The capital leases provide for the buses and technology equipment to revert to the District at the end of the respective lease with no further payment for purchase.

# NOTE G - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2015, was as follows:

	BEGINNING BALANCE	ADDITIONS	RETIREMENTS	ENDING BALANCE
GOVERNMENTAL ACTIVITIES:				
Non-Depreciable Assets:				
Land	1,033,505			1,033,505
Construction In Progress	1,918,471	(1,603,428)		315,043
Depreciable Assets:				
Land Improvements	1,423,548			1,423,548
Buildings & Building Improvements	52,200,071	10,678,991		62,879,062
Technology Equipment	1,590,083		2,453	1,587,630
Vehicles	4,798,770			4,798,770
General Equipment	863,057			863,057
TOTAL AT HISTORICAL COST	63,827,505	9,075,563	2,453	72,900,615
LESS ACCUMULATED DEPRECIATION FOR:				
Land Improvements	1,299,817	27,749		1,327,566
<b>Buildings &amp; Building Improvements</b>	13,824,314	1,076,205		14,900,519
Technology Equipment	1,418,480	67,655	2,453	1,483,683
Vehicles	3,886,058	207,203		4,093,260
General Equipment	666,818	26,312		693,130
TOTAL ACCUMULATED DEPRECIATION	21,095,487	1,405,124	2,453	22,498,158
GOVERNMENTAL ACTIVITIES CAPITAL NET	42,732,018	7,670,439	-0-	50,402,457
PROPRIETARY ACTIVITIES:				
Depreciable Assets:				
Buildings and Improvements	1,026,343			1,026,343
Technology Equipment	28,409			28,409
General Equipment	873,708			873,708
TOTALS AT HISTORICAL COST	1,928,460	-0-	-0-	1,928,460
LESS ACCUMULATED DEPRECIATION FOR:				
Buildings and Improvements	386,828	20,329		407,156
Technology Equipment	18,876	5,682		24,558
General Equipment	647,832	51,881		699,713
TOTAL ACCUMULATED DEPRECIATION	1,053,536	77,892	-0-	1,131,427
PROPRIETARY ACTIVITIES CAPITAL NET	874,924	(77,892)	-0-	797,033
DEPRECIATION EXPENSE CHARGED TO GOVERN	MENTAL FUNCTIO	ONS AS FOLLOWS:		
Instructional				1,173,028
Student Support Services				129
Staff Support Services				139
District Administration				1,677
Plant Operation & Maintenance				52,428
Student Transportation				177,085
Central Office				274
Community Service Operations				364
TOTAL				1,405,124

#### NOTE H - RETIREMENT PLANS

The District's employees are provided with two pension plans, based on each position's college degree requirement. The County Employees Retirement System covers employees whose position does not require a college degree or teaching certification. The Kentucky Teachers Retirement System covers positions requiring teaching certification or otherwise requiring a college degree.

# General information about the County Employees Retirement System Non-Hazardous ("CERS")

Plan description—Employees whose positions do not require a degree beyond a high school diploma are covered by the CERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Retirement System, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statute ("KRS") Section 61.645, the Board of Trustees of the Kentucky Retirement System administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <a href="http://kyret.ky.gov/">http://kyret.ky.gov/</a>.

Benefits provided—CERS provides retirement, health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	27 years service or 65 years old
	Reduced retirement	At least 5 years service and 55 years old
		At least 25 years service and any age
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old
		OR age 57+ and sum of service years plus age equal 87
	Reduced retirement	At least 10 years service or 60 years old
Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old
		OR age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not Available

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years' service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate of pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Contributions—Required contributions by the employee are based on the tier:

	Required
	Contributions
Tier 1	5%
Tier 2	5% +1% for insurance
Tier 3	5% +1% for insurance

# General information about the Teachers' Retirement System of the State of Kentucky ("KTRS")

Plan description—Teaching certified employees of the District and other employees whose positions require at least a college degree are provided pensions through the Teachers' Retirement System of the State of Kentucky (KTRS)—a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the Commonwealth. KTRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the KRS. KTRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. KTRS issues a publicly available financial report that can be obtained at <a href="http://www.ktrs.ky.gov/05">http://www.ktrs.ky.gov/05</a> publications/index.htm.

Benefits provided—For employees who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, employees become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, employees must either:

- 1.) Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
- 2.) Complete 27 years of Kentucky service.

Employees that retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university employees with an account established prior to July 1, 2002 receive monthly payments equal to two (2) percent (service prior to July 1, 1983) and two and one-half (2.5) percent (service after July 1, 1983) of their final average salaries for each year of credited service. New employees (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service less than ten years. New employees after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first ten years.

In addition, employees who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.5% to 3.0% to be used in their benefit calculation. Effective July 1, 2008, the System has been amended to change the benefit structure for employees hired on or after that date.

Final average salary is defined as the member's five (5) highest annual salaries for those with less than 27 years of service. Employees at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. KTRS also provides disability benefits for vested employees at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing employees and \$5,000 for retired or disabled employees.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

Contributions—Contribution rates are established by Kentucky Revised Statutes (KRS). Non-university employees are required to contribute 12.105% of their salaries to the System. University employees are required to contribute 9.895% of their salaries. KRS 161.580 allows each university to reduce the contribution of its employees by 2.215%; therefore, university employees contribute 7.68% of their salary to KTRS.

The Commonwealth of Kentucky, as a non-employer contributing entity, pays matching contributions at the rate of 13.105% of salaries for local school district and regional cooperative employees hired before July 1, 2008 and 14.105% for those hired after July 1, 2008. For local school district and regional cooperative employees whose salaries are federally funded, the employer contributes 15.355% of salaries. If an employee leaves covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

#### **Medical Insurance Plan**

*Plan description*—In addition to the pension benefits described above, KRS 161.675 requires KTRS to provide post-employment healthcare benefits to eligible employees and dependents. The KTRS Medical Insurance Fund is a cost-sharing multiple employer defined benefit plan. Changes made to the medical plan may be made by the KTRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

To be eligible for medical benefits, the member must have retired either for service or disability. The KTRS Medical Insurance Fund offers coverage to employees under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. Once retired employees and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the KTRS Medicare Eligible Health Plan.

Funding policy—In order to fund the post-retirement healthcare benefit, six percent (6%) of the gross annual payroll of employees before July 1, 2008 is contributed. Three percent (3%) is paid by member contributions and three quarters percent (.75%) from Commonwealth appropriation and two and one quarter percent (2.25%) from the employer. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the District reported a liability for its proportionate share of the net pension liability for CERS. The District did not report a liability for the District's proportionate share of the net pension liability for KTRS because the Commonwealth of Kentucky provides the pension support directly to KTRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability, the related Commonwealth support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the CERS net pension liability	\$ 5,035,000
Commonwealth's proportional share of the KTRS net	
pension liability associated with the District	 82,380,634
	\$ 87,415,634

The net pension liability for each plan was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The District's proportion of the net pension liability for CERS was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary. At June 30, 2014, the District's proportion was 0.155204% percent.

For the year ended June 30, 2015, the District recognized pension expense of \$403,000 related to CERS and \$1,941,325 related to KTRS. The District also recognized revenue of \$1,941,325 for KTRS support provided by the Commonwealth. At June 30, 2014, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	De	eferred	De	eferred
	Out	tflows of	Inf	lows of
	Re	sources	Re	sources
Differences between expected and actual				
experience	\$	-	\$	-
Changes of assumptions		-		-
Net difference between projected and actual				
earnings on pension plan investments		-		562,000
Changes in proportion and differences				
between District contributions and proportionate				
share of contributions		-		-
District contributions subsequent to the				
measurement date		657,613		
Total	\$	657,613	\$	562,000
	\$	<u> </u>	\$	562,000

\$657,613 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows related to pensions will be recognized in pension expense as follows:

Year ended June 30:		
2016	112,400	
2017	112,400	
2018	112,400	
2019	112,400	
2020	112,400	

Actuarial assumptions—The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	CERS	KTRS
Inflation	3.50%	3.50%
Projected salary increases	4.50%	4.0-8.2%
Investment rate of return, net of		
investment expense & inflation	7.75%	7.50%

For CERS, Mortality rates for the period after service retirement are according to the 1983 Group Annuity Mortality Table for all retired employees and beneficiaries as of June 30, 2006 and the 1994 Group Annuity Mortality Table for all other employees. The Group Annuity Mortality Table set forward five years is used for the period after disability retirement.

For KTRS, Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on a projection of Scale AA to 2020 with a setback of 1 year for females. The last experience study was performed in 2011 and the next experience study is scheduled to be conducted in 2016.

For CERS, the long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years. The most recent analysis, performed for the period covering fiscal years 2005 through 2008, is outlined in a report dated August 25, 2009. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

For KTRS, the long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by KTRS's investment consultant, are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
U.S. Equity	45.0%	6.4%
Non U.S. Equity	17.0%	6.5%
Fixed Income	24.0%	1.6%
High Yield Bonds	4.0%	3.1%
Real Estate	4.0%	5.8%
Alternatives	4.0%	6.8%
Cash	2.0%	1.5%
Total	100.0%	

Discount rate—For CERS, the discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that contributions from plan employees and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 7.75%. The long-term investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

For KTRS, the discount rate used to measure the total pension liability was 5.23%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan employees until the 2036 plan year. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments through 2035 and a municipal bond index rate of 4.35% was applied to all periods of projected benefit payments after 2035. The Single Equivalent Interest Rate (SEIR) that discounts the entire projected benefit stream to the same amount as the sum of the present values of the two separate benefit payments streams was used to determine the total pension liability.

Sensitivity of CERS and KTRS proportionate share of net pension liability to changes in the discount rate—The following table presents the net pension liability of the District, calculated using the discount rates selected by each pension system, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
CERS	6.75%	7.75%	8.75%
District's proportionate share of net pension liability	4,385,323	5,035,000	5,684,677
KTRS District's proportionate share	4.23%	5.23%	6.23%
of net pension liability	-	-	-

*Pension plan fiduciary net position*—Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of both CERS and KTRS.

#### **NOTE I – COMMITMENTS**

Extensive renovation of Russell County High School Softball Field is ongoing as of the audit date. It is anticipated that the completion of this project will cost an additional \$1,324,957.

#### **NOTE J – CONTINGENCIES**

The District receives funding from federal, state, and local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if based upon the grantor's review, the funds are considered not to have been used for the intended purpose, the grantors may request a refund of monies advanced, or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected, to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue their programs.

#### NOTE K – INSURANCE AND RELATED ACTIVITIES

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas is covered through the purchase of commercial insurance. The District has purchased certain policies, which are retrospectively related including Workers' Compensation insurance.

## **NOTE L – RISK MANAGEMENT**

The District is exposed to various risks of loss related to injuries to employees. To obtain insurance of workers' compensation, errors and omissions, and general liability coverage, the District obtains quotes from commercial insurance companies. Currently the District maintains insurance coverage through the Netherlands Insurance Company.

The District purchases unemployment insurance through the Kentucky School Boards Insurance Trust Unemployment Compensation Fund; however, risk has not been transferred to such fund. In addition, the District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE M – DEFICIT OPERATING BALANCES

There are no funds of the District that currently have a deficit fund balance. However, the following funds have operations that resulted in a current year deficit of expenditures over revenues resulting in a corresponding reduction of fund balance:

Construction Fund	9,075,564
Special Revenue Fund	26,843
General Fund	5,829
Debt Service Fund	2,544,418

## **NOTE N – COBRA**

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the School District at risk for a substantial loss (contingency).

#### **NOTE O – TRANSFER OF FUNDS**

The following transfers were made during the year:

Type	From Fund	To Fund	Purpose	Amount
Matching	General	Special Revenue	Technology Match	39,283
Operating	FSPK	General	Operating	281,681
Operating	Special Revenue	General	Operating	1,812
Operating	SEEK	Debt Service	Debt Service	268,751
Operating	FSPK	Debt Service	Debt Service	2,275,667
		Total Funds Transferre	ed	<u>2,867,194</u>

#### NOTE P – INTERFUND RECEIVABLES AND PAYABLES

There were no interfund balances at June 30, 2015.

# NOTE Q – SUBSEQUENT EVENTS

Management has reviewed subsequent events through November 2, 2015. There are no material subsequent events to disclose.

#### NOTE R – ON-BEHALF PAYMENT

For the year ended June 30, 2015, \$5,711,489 in on-behalf payments were made by the Commonwealth of Kentucky for the benefit of the District. Payments for life insurance, health insurance, Kentucky teacher retirement matching pension contributions, and administrative fees were paid by the State for the District. These payments were recognized as on-behalf payments and recorded in the appropriate revenue and expense accounts. These payments were recorded as follows:

General Fund	\$ 5,233,585
Food Service Fund	169,153
Debt Service Fund	308,751
Total	<u>\$ 5,711,489</u>

# NOTE S – NET POSITION, AS RESTATED

Governmental Accounting Standards Board statement 68 requires changes to the beginning balances of the Statement of Net Position. Beginning net position of the government activities was decreased \$5,194,000 to reflect the District's proportionate share of the unfunded pension liability of the County Employee Retirement System.

Beginning Net Position as previously reported on June 30, 2014	\$ 18,791,762
Prior period adjustment – Implementation GASB 68: Net Pension Liability (measurement date)	(5,864,525)
Deferred outflows – District's contributions made during fiscal year 2014	670,525
Total prior period adjustment	(5,194,000)
Net Position as restated, July 1, 2014	\$ 13,597,762

# REQUIRED SUPPLEMENTARY INFORMATION

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2015

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES:				
Taxes	5,169,000	5,169,000	5,184,601	15,601
Other Local Sources	30,000	30,000	23,781	(6,219)
State Sources	11,454,000	11,454,000	17,316,942	5,862,942
Federal Sources	290,000	290,000	386,803	96,803
Other Sources	30,000	30,000	418,723	388,723
TOTAL REVENUES	16,973,000	16,973,000	23,330,850	6,357,850
EXPENDITURES:				
Instructional	10,109,670	10,109,670	13,869,178	(3,759,508)
Student Support Services	1,476,331	1,476,331	1,757,817	(281,486)
Staff Support Services	597,381	597,381	695,511	(98,130)
District Administration	1,562,685	1,562,685	803,773	758,912
School Administration	1,082,095	1,082,095	1,351,091	(268,996)
Business Support Services	575,747	575,747	661,088	(85,341)
Plant Operation & Maintenance	2,159,554	2,159,554	1,880,762	278,792
Student Transportation	1,818,571	1,818,571	1,867,211	(48,640)
Community Service Operations	0	0	5,933	(5,933)
Debt Servce:				
Principal	173,057	173,057	145,740	27,317
Interest	17,909	17,909	15,082	2,827
Other	0	0	39,283	(39,283)
TOTAL EXPENDITURES	19,573,000	19,573,000	23,092,469	(3,519,469)
NET CHANGE IN FUND BALANCE	(2,600,000)	(2,600,000)	238,381	2,838,381
FUND BALANCES - BEGINNING	2,600,000	2,600,000	2,608,684	0
FUND BALANCES - ENDING	0	0	2,847,065	2,838,381

On-behalf payments totaling \$5,233,585 are not budgeted by the Russell County School District.

See independent auditor's report and accompanying notes to financial statements.

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - SPECIAL REVENUE FUND FOR THE YEAR ENDED JUNE 30, 2015

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
REVENUES:				
Other Local Sources			655	655
State Sources	1,066,572	1,066,572	1,173,802	107,230
Federal Sources	1,899,748	1,899,748	2,851,599	951,851
Other Sources	36,264	36,264	123,216	86,952
TOTAL REVENUES	3,002,584	3,002,584	4,149,272	1,146,688
EXPENDITURES:				
Instructional	2,054,030	2,054,030	2,998,767	(944,737)
Student Support Services	134,849	134,849	60,096	74,753
Staff Support Services	367,169	367,169	658,823	(291,654)
District Administration			0	0
School Administration			0	0
Business Support Services	26,967	26,967	22,421	4,546
Plant Operation & Maintenance	36,264	36,264	41,796	(5,532)
Student Transportation	64,250	64,250	26,384	37,866
Food Service			0	0
Central Office			0	0
Community Service Operations	319,055	319,055	328,545	(9,490)
Facility Acquisition & Construction			0	0
Other			1,812	(1,812)
TOTAL EXPENDITURES	3,002,584	3,002,584	4,138,644	(1,136,060)
NET CHANGE IN FUND BALANCE	0	0	10,628	10,628
FUND BALANCES - BEGINNING	0		0	0
FUND BALANCES - ENDING	0	0	10,628	10,628

# RUSSELL COUNTY SCHOOL DISTRICT REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABLITY KENTUCKY TEACHERS' RETIREMENT SYSTEM FOR THE YEAR ENDED JUNE 30

		<u>2015</u>
District's proportion of net pension liability		0.0%
District's proportionate share of the net pension liability	\$	0
State of Kentucky's share of the net pension liability associated with the District	_82,	,380,634
Total	<u>\$ 82,</u>	380,634
District's covered-employee payroll	\$ 12,	,998,609
District's proportionate share of the net pension liability as a percentage of its covered-payroll		0.00%
Plan fiduciary net position as a percentage of the total pension liability		45.59%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# RUSSELL COUNTY SCHOOL DISTRICT REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABLITY COUNTY EMPLOYEES RETIREMENT SYSTEM FOR THE YEAR ENDED JUNE 30

	<u>2015</u>
District's proportion of net pension liability	.155204%
District's proportionate share of the net pension liability	\$ 5,035,000
State of Kentucky's share of the net pension liability associated with the District Total	0.00 \$ 5,035,000
District's covered-employee payroll	\$ 3,721,627
District's proportionate share of the net pension liability as a percentage of its covered-payroll	135.29%
Plan fiduciary net position as a percentage of the total pension liability	65.96%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# RUSSELL COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABLITY FOR THE YEAR ENDED JUNE 30, 2015

# KENTUCKY TEACHERS' RETIREMENT SYSTEM

## **NOTE A – CHANGES OF ASSUMPTIONS**

The last experience investigation was prepared for the five-year period ending June 30, 2010, and based on the results of an actuarial study and adopted by the board on December 19, 2011.

# NOTE B – METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

The actuarially determined total pension liability is calculated as of June 30, two years prior to the end of the fiscal year in which the contributions are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for the year ended June 30, 2015 reported in that schedule:

Valuation Date June 30, 2013

Inflation 3.50 percent

Salary Increases 4.00 - 8.20 percent

Long-Term Investment Rate of Return, Net

of Pension Plan Investment Expense,

Including Inflation 7.50 Percent

Municipal Bond Index Rate:

Prior Measurement Date 4.27 Percent Measurement Date 4.35 Percent

Year FNP is Projected to be Depleted 2036

Single Equivalent Interest Rate, Net of Pension Plan Investment Expense, Including Inflation:

Prior Measurement Date 5.16 percent Measurement Date 5.23 Percent

Post-Retirement Benefit Increases 1.50% annually

## **COUNTY EMPLOYEES RETIREMENT SYSTEM**

## **NOTE A – CHANGES OF ASSUMPTIONS**

The last experience investigation was prepared for the five-year period ending June 30, 2008, and based on the results of an actuarial study and adopted by the board.

# NOTE B – METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

The actuarially determined contribution rates in the schedule are determined on a biennial basis beginning with the fiscal years ended 2014 and 2015, determined as of July 1, 2013. The amortization period of the unfunded liability has been reset as of July 1, 2013 to a closed 30-year period. The following actuarial methods and assumptions were used to determine the rates reported in that schedule:

Valuation Date June 30, 2014

Actuarial Cost Method Entry age

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 30 years

Asset Valuation Method 5-year smoothed market

Inflation 3.5 percent

Salary Increase 4.5 percent, average, including inflation

Investment Rate of Return 7.75 percent, net of pension plan investment

expense, including inflation

# OTHER SUPPLEMENTARY INFORMATION

# RUSSELL COUNTY SCHOOL DISTRICT COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2015

	BUILDING FUND	SEEK CAPITAL OUTLAY FUND	DEBT SERVICE	TOTAL NON-MAJOR GOVERNMENT FUNDS
ASSETS:				
Cash & Cash Equivalents				
Accounts Receivable: Taxes				
Accounts				
TOTAL ASSETS	0	0	0	0
LIABILITIES AND FUND BALANCES:				
Liabilities:				
Accounts Payable				
Accrued Sick Leave				
Deferred Revenues	0	0	0	
Total Liabilities	Ü	U	0	U
Fund Balances:				
Restricted for:				
Capital Projects				0
Total Fund Balances	0	0	0	0
TOTAL LIABILITIES AND FUND BALANCES	0	0	0	0

# RUSSELL COUNTY SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES AND EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2015

REVENUES:   Taxes   1,630,719   1,630,719   1,496,580   1,630,719   1,496,580   1,630,719   1,496,580   1,630,719   1,723,937   1,496,580   1,630,719   1,723,937   1,723,937   1,723,937   1,723,937   1,723,937   1,129,232   1,129,23					TOTAL
Fund   Fund   Fund   SERVICE   Funds		DIM DDIG	SEEK	DEDE	NON-MAJOR
REVENUES: Taxes 1,630,719 1,630,719 Intergovernmental - State 919,870 267,959 308,751 1,496,580 TOTAL REVENUES 2,550,589 267,959 308,751 3,127,299  EXPENDITURES: Debt Service: Principal 1,723,937 1,723,937 Interest 1,129,232 1,129,232 TOTAL EXPENDITURES 0 0 0 2,853,169 2,853,169  EXCESS(DEFICIT) REVENUES OVER EXPENDITURES 2,550,589 267,959 (2,544,418) 274,130  OTHER FINANCING SOURCES(USES): Operating Transfers In 2,544,418 2,544,418 Operating Transfers Out (2,557,348) (268,751) 2,544,418 (281,681)  NET CHANGE IN FUND BALANCES (6,759) (792) 0 (7,551)  FUND BALANCES - BEGINNING 6,759 792 0 7,551					
Taxes         1,630,719 Intergovernmental - State         1,630,719 267,959         308,751 308,751         1,496,580 1,496,580           TOTAL REVENUES         2,550,589         267,959         308,751         3,127,299           EXPENDITURES:           Debt Service:         Principal         1,723,937         1,723,937           Interest         1,129,232         1,129,232         1,129,232           TOTAL EXPENDITURES         0         0         2,853,169         2,853,169           EXCESS(DEFICIT) REVENUES OVER         2,550,589         267,959         (2,544,418)         274,130           OTHER FINANCING SOURCES(USES):         0         2,544,418         2,544,418           Operating Transfers In         2,544,418         2,544,418           Operating Transfers Out         (2,557,348)         (268,751)         2,544,418         (281,681)           NET CHANGE IN FUND BALANCES         (6,759)         (792)         0         (7,551)           FUND BALANCES - BEGINNING         6,759         792         0         7,551		FUND	FUND	SERVICE	FUNDS
Intergovernmental - State	REVENUES:				
Intergovernmental - State	Taxes	1.630.719			1.630.719
TOTAL REVENUES         2,550,589         267,959         308,751         3,127,299           EXPENDITURES:	Intergovernmental - State	919,870	267,959	308,751	1,496,580
Debt Service:           Principal         1,723,937         1,723,937           Interest         1,129,232         1,129,232           TOTAL EXPENDITURES         0         0         2,853,169           EXCESS(DEFICIT) REVENUES OVER         2,550,589         267,959         (2,544,418)         274,130           OTHER FINANCING SOURCES(USES):         0         2,544,418         2,544,418         2,544,418         2,544,418         0         0         2,544,418         2,544,418         0         0         0         2,544,418         2,544,418         0         0         0         0         0         0         0         0         2,544,418         0					
Principal Interest         1,723,937         1,723,937           TOTAL EXPENDITURES         0         0         2,853,169         2,853,169           EXCESS(DEFICIT) REVENUES OVER EXPENDITURES         2,550,589         267,959         (2,544,418)         274,130           OTHER FINANCING SOURCES(USES): Operating Transfers In Operating Transfers Out OPERATION (2,557,348)         2,544,418         2,544,418         2,544,418         2,544,418         2,544,418         (2,826,099)         10         1	EXPENDITURES:				
Interest         1,129,232         1,129,232         1,129,232           TOTAL EXPENDITURES         0         0         2,853,169         2,853,169           EXCESS(DEFICIT) REVENUES OVER EXPENDITURES         2,550,589         267,959         (2,544,418)         274,130           OTHER FINANCING SOURCES(USES):         Operating Transfers In Operating Transfers Out         2,544,418         2,544,418         2,544,418           Operating Transfers Out         (2,557,348)         (268,751)         (2,826,099)           TOTAL OTHER FINANCING SOURCES(USES)         (2,557,348)         (268,751)         2,544,418         (281,681)           NET CHANGE IN FUND BALANCES         (6,759)         (792)         0         (7,551)           FUND BALANCES - BEGINNING         6,759         792         0         7,551	Debt Service:				
TOTAL EXPENDITURES         0         0         2,853,169         2,853,169           EXCESS(DEFICIT) REVENUES OVER EXPENDITURES         2,550,589         267,959         (2,544,418)         274,130           OTHER FINANCING SOURCES(USES):         Operating Transfers In Operating Transfers Out (2,557,348)         (268,751)         2,544,418         2,544,418           Operating Transfers Out OTAL OTHER FINANCING SOURCES(USES)         (2,557,348)         (268,751)         2,544,418         (281,681)           NET CHANGE IN FUND BALANCES         (6,759)         (792)         0         (7,551)           FUND BALANCES - BEGINNING         6,759         792         0         7,551	Principal			1,723,937	1,723,937
EXCESS(DEFICIT) REVENUES OVER EXPENDITURES  2,550,589  267,959  (2,544,418)  274,130  OTHER FINANCING SOURCES(USES): Operating Transfers In Operating Transfers Out (2,557,348) (268,751) (2,826,099)  TOTAL OTHER FINANCING SOURCES(USES) (2,557,348) (268,751)  NET CHANGE IN FUND BALANCES (6,759) (792) 0 (7,551)  FUND BALANCES - BEGINNING	Interest			1,129,232	1,129,232
EXPENDITURES       2,550,589       267,959       (2,544,418)       274,130         OTHER FINANCING SOURCES(USES):         Operating Transfers In       2,544,418       2,544,418         Operating Transfers Out       (2,557,348)       (268,751)       (2,826,099)         TOTAL OTHER FINANCING SOURCES(USES)       (2,557,348)       (268,751)       2,544,418       (281,681)         NET CHANGE IN FUND BALANCES       (6,759)       (792)       0       (7,551)         FUND BALANCES - BEGINNING       6,759       792       0       7,551	TOTAL EXPENDITURES	0	0	2,853,169	2,853,169
OTHER FINANCING SOURCES(USES):         Operating Transfers In       2,544,418       2,544,418         Operating Transfers Out       (2,557,348)       (268,751)       (2,826,099)         TOTAL OTHER FINANCING SOURCES(USES)       (2,557,348)       (268,751)       2,544,418       (281,681)         NET CHANGE IN FUND BALANCES       (6,759)       (792)       0       (7,551)         FUND BALANCES - BEGINNING       6,759       792       0       7,551	EXCESS(DEFICIT) REVENUES OVER				
Operating Transfers In         2,544,418         2,544,418           Operating Transfers Out         (2,557,348)         (268,751)         (2,826,099)           TOTAL OTHER FINANCING SOURCES(USES)         (2,557,348)         (268,751)         2,544,418         (281,681)           NET CHANGE IN FUND BALANCES         (6,759)         (792)         0         (7,551)           FUND BALANCES - BEGINNING         6,759         792         0         7,551	EXPENDITURES	2,550,589	267,959	(2,544,418)	274,130
Operating Transfers Out         (2,557,348)         (268,751)         (2,826,099)           TOTAL OTHER FINANCING SOURCES(USES)         (2,557,348)         (268,751)         2,544,418         (281,681)           NET CHANGE IN FUND BALANCES         (6,759)         (792)         0         (7,551)           FUND BALANCES - BEGINNING         6,759         792         0         7,551	OTHER FINANCING SOURCES(USES):				
TOTAL OTHER FINANCING SOURCES(USES)         (2,557,348)         (268,751)         2,544,418         (281,681)           NET CHANGE IN FUND BALANCES         (6,759)         (792)         0         (7,551)           FUND BALANCES - BEGINNING         6,759         792         0         7,551	Operating Transfers In			2,544,418	2,544,418
NET CHANGE IN FUND BALANCES         (6,759)         (792)         0         (7,551)           FUND BALANCES - BEGINNING         6,759         792         0         7,551	Operating Transfers Out	(2,557,348)	(268,751)		(2,826,099)
FUND BALANCES - BEGINNING         6,759         792         0         7,551	TOTAL OTHER FINANCING SOURCES(USES)	(2,557,348)	(268,751)	2,544,418	(281,681)
	NET CHANGE IN FUND BALANCES	(6,759)	(792)	0	(7,551)
FUND BALANCES - ENDING         0         0         0         0	FUND BALANCES - BEGINNING	6,759	792	0	7,551
	FUND BALANCES - ENDING	0	0	0	0

# RUSSELL COUNTY SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND FUND BALANCES AGENCY FUNDS

# FOR THE YEAR ENDED JUNE 30, 2015

	FUND BALANCE JULY 1, 2014	REVENUES	EXPENDITURES	FUND BALANCE JUNE 30, 2015
Russell Springs Elementary	53,636	23,472	14,061	63,047
Jamestown Elementary	27,779	10,483	20,565	17,697
Salem Elementary	17,950	22,509	21,421	19,038
Russell County Middle School	28,772	60,341	60,340	28,773
Russell County High School	156,089	273,257	286,560	142,786
Total Activity Funds (Due to Student Groups)	284,226	390,062	402,947	271,341

# RUSSELL COUNTY SCHOOL DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS AND FUND BALANCE HIGH SCHOOL ACTIVITY FUND FOR THE YEAR ENDED JUNE 30, 2015

	CASH			CASH	ACCOUNTS	ACCOUNTS	FUND
	BALANCE			BALANCE	RECEIVABLE	PAYABLE	BALANCE
	JULY 1, 2014	RECEIPTS	DISBURSEMENTS	JUNE 30, 2015	JUNE 30, 2015	JUNE 30, 2015	JUNE 30, 2015
Academic Team	609		315	294			294
Agriculture (Shop)	2,812			2,812			2,812
Art Club	1,191	2,461	1,875	1,777			1,777
Athletic	71,289	92,366	96,641	67,014			67,014
Boss	945	660	615	990			990
Concession	7,931	7,374	11,997	3,308			3,308
DECA	1,337	5,771	5,740	1,368			1,368
Drama	901			901			901
FCA	358	1,105	1,001	462			462
FCCLA	1,116	120		1,236			1,236
FFA	8,081	21,988	21,738	8,331			8,331
Flower & Gift Fund	2,231	3,712	4,282	1,661			1,661
Freshman Class	823	1,960	2,526	257			257
History	157			157			157
Horticulture	2,052			2,052			2,052
Junior Class	49			49			49
Laker Bakery	648	2,210	1,956	902			902
Library	1,526	3,720	3,153	2,093			2,093
Miscellaneous	12,453	37,112	24,658	24,907			24,907
Newspaper	1,569	57,112	2.,000	1,569			1,569
Pride Club	17			17			17
ROTC	9,920	11,347	10,418	10,849			10,849
Senior Class	4,737	46,325	46,394	4,668			4,668
Sophomore	42	10,323	10,371	42			42
World Language	1,240	1,384	1,181	1,443			1,443
Spirit Club	94	5,977	4,936	1,135			1,135
State Books	397	3,711	7,730	397			397
Student Council	1,920			1,920			1,920
Tech Ed	27			27			27
WLKR	312	880		1,192			1,192
Y-Club	492	16,475	17,001	(34)			(34)
Yearbook	18,193	26,195	45,564	(1,176)			(1,176)
Youth Service Center	620	2,050	2,504	* * * *			* * * *
1 outil Service Center	020	2,030	2,304	166			166
Total All Funds	156,089	291,192	304,495	142,786	0	0	142,786
Interfund Transfers	0	(17,935)	(17,935)	0	0	0	0
Total	156,089	273,257	286,560	142,786	0	0	142,786

# RUSSELL COUNTY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED HIME 30, 2015

SCHEDULE OF EXPENDITURES OF F FOR THE YEAR ENDED JUN			
FEDERAL GRANTOR/PASS-THROUGH GRANTOR/PROGRAM TITLE	CFDA NUMBER	MUNIS PROJECT NUMBER	EXPENDITURES
U.S. Department of Education	NOMBER	NOMBER	EATENDITUKES
Passed-Through Department of Education			
Title I - Grants to Local Educational Agencies	84.010	310A	1,020,705
Title I - Professional Development of District	84.010	310AD	12,037
Title I - Parent Involvement	84.010	310AM	3,193
Title I - Professional Development of District	84.010	3103D	1,262
Title I - Tier III Deferred	84.010	3103M	940
Title I - Grants to Local Educational Agencies	84.010	3104	215,531
Title I - Professional Development of District	84.010	3104D	3,241
Title I - Parent Involvement	84.010	3104M	2,421
Title I Cluster			1,259,330
Title II - Part A -Teacher Quality Enhancement Grants	84.367	401A	175,581
Title II - Part A - Teacher Quality Enhancement Grants  Title II - Part A - Teacher Quality Enhancement Grants	84.367	401A 4012	959
Title II - Part A - Teacher Quality Enhancement Grants	84.367	4013	3,735
Title II - Part A - Teacher Quality Enhancement Grants	84.367	4014	15,086
Title II Total	04.507	4014	195,361
	04.055	2454	
Title III - Limited English Proficiency	84.365	345A	8,259
Title III - Limited English Proficiency	84.365	3452	127
Title III - Limited English Proficiency	84.365	3453	7,760
Title III - Limited English Proficiency Title III Total	84.365	3454	11,853 27,999
Perkins Voc.	84.048	348A	23,900
Perkins Voc.	84.048	348HO	1,812
Perkins Voc.	84.048	3483	4
Perkins Voc.	84.048	3484A	980
Perkins Voc.	84.048	3484	3,420
Total Perkins Voc.			30,116
IDEA - Special Education - Grants to State	84.027	3373	155,087
IDEA - Special Education - Grants to State	84.027	3374	311,331
IDEA - Special Education - Preschool Grants	84.173	3433	5,794
IDEA - Special Education - Preschool Grants	84.173	3434	2,412
Special Education Cluster			474,624
21st Century Learning Center	84.287	5502	254
21st Century Learning Center	84.287	5503	10,375
21st Century Learning Center	84.287	5503C	17,809
21st Century Learning Center	84.287	5503Z	125,000
22nd Century Learning Center	84.287	5504	63,717
23rd Century Learning Center	84.287	5504C	61,467
23rd Century Learning Center	84.287	5505J	3,000
23rd Century Learning Center	84.287	5505M	910
24th Century Learning Center	84.287	5505R	3,161
21st Century Learning Center Total			285,693
Migrant Education - State Grant Program	84.011	311A	56,314
Minart Education State Court Discussion	04.011	211 A D	0.00

84.011

84.011

311AP

311AS

Migrant Education - State Grant Program

Migrant Education - State Grant Program

969

8,246

Migrant Education - State Grant Program	84.011	3113	15,174
Migrant Education - State Grant Program	84.011	3113S	270
Migrant Education - State Grant Program	84.011	3114	26,642
Migrant Education Total			107,615
Race to the Top	84.395	436A	61,455
Race to the Top	84.395	4364	53,763
Race to the Top	84.395	4521	11,298
Race to the Top	84.395	4523	74,072
Race to the Top Total			200,588 *
Impact Aid	84.410	GF	254,053
Federal Adult Education	84.002	373A	48,483
Federal Adult Education	84.002	3652	588
Federal Adult Education	84.002	3732	4,037
Federal Adult Education	84.002	3733	3,753
Federal Adult Education - PD	84.002	3734	3,089
Federal Adult Education Total			59,950
Title IV - Rural and Low Income Schools	84.358	3504	5,609
Title IV - Rural and Low Income Schools	84.358	350A	30,166
Title IV - Rural and Low Income Schools Total			35,775
Total U.S. Department of Education		_	2,931,104
U.S. Department of Labor			
Paassed Through Lake Cumberland Area Development District			
WIA-Regular Youth Program	17.259	588AA	35,311
WIA-Regular Youth Program	17.259	5910A	2,726
Total U.S. Department of Labor			38,037
U.S. Department of Health and Human Services			
Passed Through Big Sandy Area Development District			
Temporary Assistance for Needy Families	93.558	0042	7,624
Temporary Assistance for Needy Families	93.558	0044	3,649
Total U.S. Department of Health and Human Services			11,273
U.S. Department of Defense	12.101	<b>7</b> 0.4.4	50.554
NJROTC	12.404	504A	72,574
U.S. Department of Agriculture			
Passed-Through State Department of Education	10.555	7750000 14	262.762
National School Lunchroom	10.555	7750002-14	263,762
National School Lunchroom	10.555	7750002-15	999,225
School Breakfast Program	10.553	7760005-14	94,148
School Breakfast Program Child Nutrition Cluster	10.553	7760005-15	466,636 1,823,771 *
Pass-Through State Department of Agriculture			
Food Distribution	10.565	057502-10	46,912
Total U.S. Department of Agriculture		_	1,870,683
Total Federal Financial Assistance			4,923,671
** T 1		<del>-</del>	

\* Tested as major program

# RUSSELL COUNTY SCHOOL DISTRICT NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2015

#### NOTE A – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Russell County School District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

## **NOTE B – FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair value of the commodities disbursed.

# RUSSELL COUNTY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

# Section I – Summary of Auditor's Results

# **Financial Statements**

Type of audit issued: Unmodified	
Internal control over financial reporting:	
<ul> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified the not considered to be material weakness(</li> </ul>	
Noncompliance material to financial statements	noted? Yes X No
Federal Awards	
Internal control over major programs?	
<ul> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified the not considered to be material weakness(</li> </ul>	
Type of auditor's report issued on compliance for	or major programs (unmodified):
Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?	Yes <u>X</u> No
Identification of major programs:	
CFDA Number	Name of Federal Program or Cluster
10.555/10.553 84.287 84.027/84.173 84.395	Child Nutrition Cluster 21 <sup>st</sup> Century Learning Center Special Education Cluster Race to the Top
Dollar threshold used to distinguish between Type A and Type B programs:	\$ <u>300,000</u>
Auditee qualified as low-risk auditee?	Yes <u>X</u> No
Section II – Finan	ncial Statement of Findings
No matters were reported.	
Section III – Federal Awa	ard Findings and Questioned Costs
No matters were reported.	

# RUSSELL COUNTY SCHOOL DISTRICT SCHEDULE OF PRIOR YEAR AUDIT FINDINGS JUNE 30, 2015

There were no prior year audit findings.

# WHITE AND COMPANY, P.S.C.

Certified Public Accountants 219 South Proctor Knott Avenue Lebanon, Kentucky 40033 (270) 692-2102 Fax (270) 692-2101

Charles M. White, CPA Joseph A. Montgomery, CPA Stephanie A. Abell, CPA Email charles.white@whitecpas.com

November 2, 2015

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board of Education Russell County School District 404 South Main Street Jamestown, KY 42629

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Audits of States, Local Governments, and Non-Profit Organizations, Appendix I to the Independent Auditor's Contract – General Auditing Requirements, Appendix II of the independent Auditor's Contract – State Audit Requirements Appendix III to the Independent Auditor's Contract – Audit Extension Request, and Appendix IV to the Independent Auditor's Contract – Instructions for Submission of the Audit Report, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Russell County School District, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Russell County School District's basic financial statements, and have issued our report thereon dated November 2, 2015.* 

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Russell County School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Russell County School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Russell County School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Russell County School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. In addition, the results of our tests disclosed no material instances of noncompliance of specific state statutes or regulation identified in *Appendix II of the Independent Auditor's Contract – State Audit Requirements*.

We noted certain matters that we reported to management of Russell County School District in a separate letter dated November 2, 2015.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sincerely,

White and Company, P.S.C.

Certified Public Accountants

# WHITE AND COMPANY, P.S.C.

Certified Public Accountants 219 South Proctor Knott Avenue Lebanon, Kentucky 40033 (270) 692-2102 Fax (270) 692-2101

Charles M. White, CPA Joseph A. Montgomery, CPA Stephanie A. Abell, CPA Email charles.white@whitecpas.com

November 2, 2015

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Members of the Board of Education Russell County School District 404 South Main Street Jamestown, KY 42629

# Report on Compliance for Each Major Federal Program

We have audited the Russell County School District's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance\_Supplement* that could have a direct and material effect on each of Russell County School District's major federal programs for the year ended June 30, 2015. Russell County School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

# Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contract, and grants applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Russell County School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations, Appendix I to the Independent Auditor's Contract – General Audit Requirements, Appendix II to the Auditor's Contract – State Audit Requirements Appendix III to the Independent Auditor's Contract – Audit Extension Request, and Appendix IV to the Independent Auditor's Contract – Instructions for Submission of the Audit Report.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Russell County School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Russell County School District's compliance.

# **Opinion on Each Major Federal Program**

In our opinion, Russell County School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

# **Report on Internal Control Over Compliance**

Management of Russell County School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Russell County School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Russell County School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Sincerely,

White and Company, P.S.C.

Certified Public Accountants

# WHITE AND COMPANY, P.S.C.

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Charles M. White, CPA Joseph A. Montgomery, CPA Stephanie A. Abell, CPA Email charles.white@whitecpas.com

November 2, 2015

#### MANAGEMENT LETTER

Members of the Board of Education Russell County School District 404 South Main Street Jamestown, KY 42629

In planning and performing our audit of the financial statements of Russell County School District for the year ended June 30, 2015, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements. Our professional standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. We feel that the District's financial statements are free of material misstatement. However, we offer the following suggestions that we feel will strengthen your organization's internal control structure.

In addition, we have reviewed recommendations made by the prior auditors in the audit report for the year ended June 30, 2014, and we have reviewed management's responses to those recommendations. Our findings based upon those prior year recommendations are also summarized below.

#### Prior Year Recommendation:

The District's cash at First National Bank was not fully collateralized as of June 30, 2014. Based on the balances of the District's cash accounts held at the bank, \$2,401,403 was exposed to deposit risk. This occurred due to the receipt of bond proceeds near the end of the fiscal year. We recommend that the District monitor its bank balances in conjunction with its pledged collateral to ensure that all of the District's deposits are fully collateralized.

# **Current Year Finding:**

Cash balances in banks were properly collateralized as required.

#### Prior Year Recommendation:

During the audit, it was noted that the District had paid late fees on some invoices. The District should take measures to ensure that balances are paid in full by the due date to avoid all late fees.

# **Current Year Finding:**

During our current year testing we noted incidents where invoices were paid 60 plus days late. We recommend the District enhance its procedures to ensure that all invoices are paid on a timely basis.

#### Prior Year Recommendation:

During the testing of school activity funds, it was noted that neither receiving reports nor signed invoices were present to document that the goods purchased had been received prior to payment. Schools should document the receipt of goods prior to disbursing payment.

# **Current Year Finding:**

During current year testing, it was noted that there were instances where no receiving report or signed invoice noting receipt of goods purchased was present. We suggest that the school personnel ensure that proper documentation be maintained to prove receipt of goods purchased.

## Current Year Recommendation:

During the testing of school activity funds, it was noted that there were instances where the requisition form and purchase order did not contain any signatures. The Redbook requires the requestor's signature and the principal's approval signature before a purchase can be initiated. We recommend that school personnel follow the Redbook rules related to purchases.

## Management Response:

We will advise school personnel that properly signed and approved requisitions and purchase orders must be submitted prior to purchases being initiated.

## Current Year Recommendation:

During the testing of the school activity funds, it was noted that there was a disbursement paid from a purchase order. No other supporting documentation was maintained. The Redbook requires that all disbursements must have a vendors invoice supporting the disbursement of funds. We recommend that school personnel follow the required procedures outlined in the Redbook related to disbursements.

# Management Response:

We will advise school personnel to ensure that that all transactions are supported by a vendors invoice or standard invoice, as applicable, prior to making disbursements from the school activity funds.

## Current Year Recommendation:

During the testing of the school activity funds, it was noted that class and school supplies were purchased from the school activity funds. These purchases were for operational expenses, which are expenses of the district, and are not allowed expenses for school activity funds. We recommend that school personnel monitor purchase requests from the activity funds to ensure that operating expenses are not being paid out of the school activity accounts.

# Management Response:

We will advise school personnel to properly monitor purchase requests to ensure that operating expenses are not paid from school activity funds.

#### Current Year Recommendation:

During the testing of the school activity funds, it was noted that multiple receipt forms are not being signed by students. The Redbook requires all students 3<sup>rd</sup> grade and above to sign the multiple receipt form when turning in funds to the teacher or club sponsor. We recommend that teachers and club sponsors be made aware of this rule to ensure compliance.

#### Management Response:

We will advise school personnel to ensure that all students 3<sup>rd</sup> grade and above sign the multiple receipt form when turning in funds to a teacher or club sponsor.

#### Current Year Recommendation:

During the testing of disbursements at the District level, there were instances noted where the disbursement check issued lacked the secondary signature of the superintendent required according to board policy for disbursements greater than \$1,000. We recommend that District personnel ensure that they adhere to the board's policy that the superintendent sign checks greater than \$1,000.

# Management Response:

We will ensure that disbursements requiring the superintendent's signature on the check are presented for the signature to the superintendent prior to releasing the checks.

#### Current Year Recommendation:

During the testing of disbursements at the District level, there were instances noted where there was no receiving report or other proof such as a signed invoice that the goods being paid for were received. We recommend District personnel receiving goods document that all items being invoiced were received by completing a receiving report or signing the invoice.

# Management Response:

We will ensure that receipt of goods is properly documented prior to payment of invoices.

## Current Year Recommendation:

During the testing of disbursements at the District level there were instances noted where there was no evidence of approval on the purchase order for a disbursement. We recommend that prior to any purchases being initiated with a vendor that the purchase order be properly reviewed and approved by a supervisor or district office personnel.

#### Management Response:

We will ensure proper approval is denoted on the purchase order prior to the initiation of any purchase.

#### Current Year Recommendation:

During the testing of the high school activity funds it was noted that there were two activity funds that ended the year with negative balances. The *Redbook* requirements state that no activity fund shall end the year with a negative balance and any with negative balances be zeroed out through a transfer from the general activity fund at the school. We recommend that at year end the balances of each activity fund be reviewed for negative balances and those with negative balances be zeroed out as required.

#### Management Response:

We will ensure that in the future any activity fund that is ending the year with a negative balance have funds transferred from the general activity fund to zero the fund out as required by the *Redbook*.

We would like to offer our assistance throughout the year if and when new or unusual situations arise. Our awareness of new developments when they occur would help to ensure that the District is complying with requirements such as those mentioned above.

We will review the status of this comment during our next audit engagement. We have already discussed this comment and suggestion with various District personnel, and we will be pleased to perform any additional study of this matter or to assist you in implementing the recommendation.

Sincerely,

White and Company, P.S.C.

Certified Public Accountants

# WHITE AND COMPANY, P.S.C.

Certified Public Accountants 219 South Proctor Knott Avenue Lebanon, Kentucky 40033 (270) 692-2102 Fax (270) 692-2101

Charles M. White, CPA Joseph A. Montgomery, CPA Stephanie A. Abell, CPA Email charles.white@whitecpas.com

November 2, 2015

Members of the Board of Education Russell County School District 404 South Main Street Jamestown, KY 42629

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Russell County School District for the year ended June 30, 2015. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, Government Auditing Standards and OMB Circular A-133), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated April 30, 2015. Professional standards also require that we communicate to you the following information related to our audit.

# **Significant Auditing Findings:**

# Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Russell County School District are described in Note A to the financial statements. As described in Notes A and H to the financial statements, the Russell County School District changed accounting policies related to accounting and reporting for pensions by adopting Statement of Governmental Accounting Standards (GASB Statement) No. 68, Accounting and Financial Reporting for Pensions, in 2015. Accordingly, the cumulative effect of the accounting change as of the beginning of the year is reported in the government-wide financial statements. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was:

Management's estimate of the sick leave liability is based on current pay rates and those currently eligible for retirement. We evaluated the key factors and assumptions used to develop the sick leave liability in determining that it is reasonable in relation to the financial statements taken as a whole.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management had corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

# Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated November 2, 2015.

# Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Russell County School District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were not such consultations with other accountants.

# Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Russell County School District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

# Other Matters

We applied certain limited procedures to management's discussion and analysis and budgetary comparison information, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were not engaged to report on the budgetary comparison information and schedules of district's proportionate share of net pension liabilities on pages 43 through 46, which accompany the financial statements but are not RSI. We did not audit or perform other procedures on this information and we do not express an opinion or provide assurance on it.

# Restriction on Use

This information is intended solely for the use of Members of the Board of Education and management of Russell County School District and is not intended to be, and should not be, used by anyone other than these specified parties.

Sincerely,

White and Company, P.S.C.

Certified Public Accountants